

Message Text

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S E C R E T STATE 188246

NODIS
FOR AMBASSADOR ATHERTON FROM SAUNDERS

E.O. 11652: GDS

TAGS: OVIP (ATHERTON, ALFRED L., JR.)

SUBJECT: YOUR TALKS IN JERUSALEM

REF: AMMAN 06131 (U.S. DEL 6)

1. WE LOOK FORWARD TO SEEING YOUR TALKING POINTS FOR YOUR JERUSALEM MEETINGS. IN GENERAL YOUR OUTLINE (PARA 3 OF REFTEL) LOOKS FINE. ON THE ITEMS COVERED BY THE FIRST TWO TICKS, YOU SHOULD HAVE MORE THAN ENOUGH MATERIAL FROM THE LEEDS CONFERENCE. IN BRINGING UP THE EGYPTIAN "THREE-STAGE" IDEA SUGGEST YOU STICK TO GENERAL CONCEPT THROWN OUT BY AL-BAZ AT LEEDS. WE DO NOT REPEAT NOT BELIEVE IT WOULD BE USEFUL FOR YOU PASS ON TO THE ISRAELIS DETAILS

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OF THE PAPER AL-BAZ GAVE EILTS ON JULY 24.

2. ON THE THIRD TICK, PROSPECTS FOR AND NATURE OF NEXT TRILATERAL ISRAELI-EGYPTIAN-US MEETING, YOUR MAIN TASK IN JERUSALEM WILL BE TO KEEP ALIVE AND DEVELOP POINTS THAT EMERGED FROM THE LEEDS TALKS. SAM LEWIS WILL ALREADY HAVE TOLD BEGIN OF THE SECRETARY'S PROPOSED ITINERARY AND OUR

PLANS FOR THE SFM CONFERENCE. IN PREPARATION FOR THE SFM CONFERENCE WE WILL WANT YOU TO DO AS MUCH GROUNDWORK AS POSSIBLE WITH DAYAN AND BEGIN ON PRACTICAL ARRANGEMENTS IN REGARD TO FOLLOWING GENERAL ISSUES: END OF THE MILITARY

REGIME; ESTABLISHMENT OF SELF-GOVERNING ARAB AUTHORITY; SECURITY ARRANGEMENTS; STATUS OF ISRAELIS ON THE WEST BANK AND GAZA DURING THE INTERIM PERIOD AND BEYOND IT; AND NEGOTIATIONS DURING THE FIVE-YEAR PERIOD LEADING TO FINAL PEACE TREATIES.

3. THERE ARE TWO AREAS IN PARTICULAR THAT WE WOULD LIKE YOU TO PROBE IN PREPARATION FOR THE SECRETARY'S VISIT: A) HOW THE OCCUPATION COULD BE ENDED IN SUCH A WAY THAT SADAT'S NEED FOR A DRAMATIC GESTURE ON THE PART OF THE ISRAELIS COULD BE SATISFIED WITHOUT BEGIN'S HAVING TO SAY THE WORD OR AGREE TO THE PRINCIPLE OF WITHDRAWAL; AND B) HOW BEGIN'S AND DAYAN'S INSISTENCE THAT ISRAELIS SHOULD NOT BE CONSIDERED FOREIGNERS IN THE WEST BANK AND GAZA COULD BE RECONCILED WITH EVENTUAL RETURN OF THE AREA TO ARAB SOVEREIGNTY.

4. FOREGOING SHOULD GIVE YOU ENOUGH TO WORK WITH IN YOUR FIRST ROUND OF TALKS IN ISRAEL. AS OUR THINKING IS FURTHER REFINED AND STRATEGY FOR THE SECRETARY'S TRIP AND FOR THE SFM CONFERENCE TAKES SHAPE WE WILL PROVIDE YOU
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ADDITIONAL GUIDANCE.

5. WE WILL BE SENDING YOU SEPARATELY OUR THOUGHTS ON YOUR TALKS IN CAIRO.

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